

Post-Market Environmental Monitoring (PMEM) plan for genetically modified soybean MON 87769

1. Introduction

As required by Articles 5(5)(b) and 17(5)(b) of Regulation (EC) No. 1829/2003¹ the proposed Post-Market Environmental Monitoring (PMEM) plan for genetically modified (GM) soybean MON 87769 has been developed according to the principles and objectives outlined in Annex VII of Directive 2001/18/EC² and Decision 2002/811/EC³ establishing guidance notes supplementing Annex VII to Directive 2001/18/EC. The PMEM also takes into account the Scientific Opinion on guidance on the Post-Market Environmental Monitoring of genetically modified plants⁴.

The European Food Safety Authority (EFSA) has carried out the scientific assessment of the GM soybean MON 87769 and considered that the GM soybean MON 87769 is unlikely to have any adverse effect on human and animal health or on the environment in the context of its intended uses.

EFSA evaluated the environmental monitoring plan proposed by the authorisation holder and considered that there is no need for a case-specific monitoring since no adverse effects were identified⁵. The monitoring plan consisting in a general surveillance plan is in line with the intended uses for the GMO.

2. General surveillance for unanticipated adverse effects

2.1. Approach

General surveillance is not based on a particular hypothesis and it should be used to identify the occurrence of unanticipated adverse effects of the viable GMO or its use for human and animal health or the environment that were not predicted in the environmental risk assessment (e.r.a.).

The GM soybean MON 87769 is authorised for import, processing and food and feed uses, but not for cultivation.

Therefore, exposure to the environment will be limited to unintended release of GM soybean MON 87769, which could occur for example via substantial losses during loading/unloading of the viable commodity including GM soybean MON 87769 destined for processing into animal feed or human food products. Such exposure can

¹ Regulation (EC) No 1829/2003 of the European Parliament and of the Council of 22 September 2003 on genetically modified food and feed (OJ L 268, 18.10.2003, p. 1, ELI: <http://data.europa.eu/eli/reg/2003/1829/oj>).

² Directive 2001/18/EC of the European Parliament and of the Council of 12 March 2001 on the deliberate release into the environment of genetically modified organisms and repealing Council Directive 90/220/EEC (OJ L 106, 17.4.2001, p. 1, ELI: <http://data.europa.eu/eli/dir/2001/18/oj>).

³ Council Decision of 3 October 2002 establishing guidance notes supplementing Annex VII to Directive 2001/18/EC of the European Parliament and of the Council on the deliberate release into the environment of genetically modified organisms and repealing Council Directive 90/220/EEC (OJ L 280, 18.10.2002, p. 27, ELI: <http://data.europa.eu/eli/dec/2002/811/oj>).

⁴ EFSA Panel on GMO; Scientific Opinion on guidance on the Post-Market Environmental Monitoring (PMEM) of genetically modified plants. EFSA Journal 2011; 9(8):2316; <https://efsa.onlinelibrary.wiley.com/doi/10.2903/j.efsa.2011.2316>.

⁵ EFSA GMO Panel (EFSA Panel on Genetically Modified Organisms), 2026. Scientific Opinion on the assessment on genetically modified soybean MON 87769 for renewal authorisation under Regulation (EC) No 1829/2003 (dossier GMFF-2023-21253). EFSA Journal 2026; 24(1):9845; <https://doi.org/10.2903/j.efsa.2026.9845>.

be controlled by clean up measures and the application of current practices used for the control of any adventitious soybean plants, such as manual or mechanical removal (and the application of herbicides).

However, and in order to safeguard against any adverse effects on human and animal health or the environment that were not anticipated in the e.r.a., general surveillance on GM soybean MON 87769 shall be undertaken for the duration of the authorisation. The general surveillance will take into consideration and be proportionate to the extent of imports of GM soybean MON 87769 and use thereof in the Member States.

In order to increase the possibility of detecting any unanticipated adverse effects, a monitoring system shall be used, which involves the authorisation holder and operators handling and using viable GM soybean MON 87769. The operators shall be provided with guidance to facilitate reporting of any unanticipated adverse effect from handling and use of viable GM soybean MON 87769.

A detailed description of the methodology proposed for general surveillance of GM soybean MON 87769 is provided in Section 2.6.

2.2. Baselines

Since the intended use of GM soybean MON 87769 is the same as that of any other commercial soybean, the procedures for the import, handling and processing of GM soybean MON 87769 shall be the same and have been considered in the development of the monitoring plan. The baseline and controls for general surveillance shall rely on the historical knowledge and experience with non-GM soybean as comparable reference where necessary.

2.3. Time-period

General surveillance of GM soybean MON 87769 shall be undertaken for the duration of the authorisation period for GM soybean MON 87769 for import and processing.

2.4. Assigning responsibilities

The authorisation holder is responsible for ensuring that the monitoring plan is put in place and properly implemented in accordance with the conditions of the authorisation.

The authorisation holder shall be in the position to give evidence to the Commission and the competent authorities of the Member States:

- That the monitoring networks as specified in the monitoring plan collect the information relevant for the monitoring of GM soybean MON 87769;
- That the members of these networks have agreed to make available that information to the authorisation holder before the date of the submission of the monitoring report.

The third parties involved in the general surveillance shall report any potential unanticipated adverse effects to the authorisation holder, who shall immediately investigate and inform the European Commission in accordance with Regulation (EC) No 1829/2003, as described in Section 3.

2.5. Existing systems

Primary sources of information

The authorisation holder is not involved in commodity trade with GM soybean MON 87769. The monitoring methodology hence needs to be predominantly based on collaboration with third parties, such as operators involved in the import, handling and processing of viable GM soybean MON 87769. They are exposed to the imported viable GM soybean MON 87769 and therefore are the best placed to observe and report any unanticipated adverse effects in the framework of their routine surveillance of the commodities they handle and use. The routine surveillance is based on the Hazard Analysis and Critical Control Points (HACCP) principles as reflected on the website of the trade associations representing the operators involved in the PMEM (see below).

Since traders may commingle GM soybean MON 87769 with other commercial soybean, including authorised GM soybean, the authorisation holder is working together with other members of the plant biotechnology industry within CropLife Europe and trade associations representing the relevant operators in order to implement a harmonised monitoring methodology.

The following networks are currently involved:

- Importers / Traders

COCERAL is the European association of trade in cereals, rice, feedstuffs, oilseeds, olive oil, oils and fats and agro-supply. It represents the interests of the European collectors, traders, importers, exporters and port silo storekeepers of the above-mentioned agricultural products. The main importers of cereals and feedstuffs into the EU are members of COCERAL.

Also see: <http://www.coceral.com/>

- Silo Operators

UNISTOCK is the European association representing professional storekeepers for agribulk commodities in the EU. UNISTOCK full and extraordinary members are present in twelve countries and UNISTOCK is itself a full member of COCERAL. Commodity imports enter the EU by sea and transit through sea-port silos. The main storekeepers managing these silos are members of UNISTOCK.

Also see: <http://www.unistock.be/>

- Processors

FEDIOL, the federation of the EU vegetable Oil and Protein Meal Industry, represents the interests of the European crushers of oilseed meal producers and vegetable oil producers/processors. Its members represent 85% of the EU industry and hold oilseeds processing and vegetable oils and fats production facilities across Europe.

Also see: <http://www.fediol.eu>

These associations represent the majority of European operators importing, handling and processing viable soybean commodity. They work closely together with a continuous and efficient flow of communication between them, particularly, through the documentation that needs to accompany any shipment containing GMOs in accordance with the labelling and traceability requirements of Regulation (EC) No 1830/2003⁶, and are therefore best placed to observe and report any unanticipated adverse effects.

⁶ Regulation (EC) No 1830/2003 of the European Parliament and of the Council of 22 September 2003 concerning the traceability and labelling of genetically modified organisms and the traceability of food and feed products produced from genetically modified organisms and amending Directive 2001/18/EC (OJ L 268 18.10.2003, p. 24, ELI: <http://data.europa.eu/eli/reg/2003/1830/oj>).

Other networks consisting of operators further down the food and feed chain have not been selected for the general surveillance of GM soybean MON 87769, because they focus on processed, non-viable material.

Additional sources of information

In addition to the aforementioned existing monitoring systems, extensive independent research by scientists with a wide range of expertise is another valuable source of information on potential adverse effects arising from the use of GMOs. The authorisation holder shall actively screen relevant reports and peer-reviewed publications on the use of GM soybean MON 87769, in order to identify potential unforeseen adverse effects linked to GM soybean MON 87769.

While the specific measures may vary from one operator to another, depending on the specific circumstances in which they operate (e.g. variability in the way mechanical transfer is carried out, on the machinery used, the type of transportation, climatic conditions, seasons etc), the Annex describes the usual measures of operators to limit the exposure to the environment of GM soybean MON 87769.

The purpose of the Annex is to describe the existing systems and routine surveillance in the receiving environments (port terminals, silos and processing facilities) good practices of operators in the context of PMEM of GM plants, and deriving from their HACCP plans and other regulatory obligations to achieve the objectives laid down in the EU food and feed safety legislation⁷. These measures are part of the good hygiene practices for the implementation of HACCP principles to ensure a high level of food and feed safety, including identifying critical control points, establishing and implementing effective monitoring, and taking corrective actions as well as verifying the effectiveness of the measures. These measures are detailed in procedures and verified through internal and external audits.

The Annex presents usual precautionary measures taken to limit losses and spillage and to routinely eradicate weeds and volunteers that operators deal with (GM and non-GM).

2.6. Monitoring Methodology

The authorisation holder, together with other members of the plant biotechnology industry and CropLife Europe, shall implement general surveillance of viable GM soybean, including GM soybean MON 87769, with the help of the selected networks described in Section 2.5.

The different parties agreed on a general framework for monitoring of GMOs including GM soybean MON 87769, as follows:

- The **authorisation holder** represented by CropLife Europe shall:
 - Agree with the operators before adding or amending activities that fall under their responsibility in accordance with the proposed PMEM plan.
 - Inform operators concerning the authorisation, safety and general characteristics of GM soybean MON 87769 and of the conditions as to general surveillance.
 - Set up and maintain a website dedicated to operators including detailed information on GM soybean MON 87769.

The website, hosted on the CropLife Europe website under <https://croplifeeurope.eu/product-information/>, contains the following information:

- An introduction to the purpose of the website

⁷ In particular, Regulation (EC) No 178/2002 of the European Parliament and of the Council of 28 January 2002 laying down the general principles and requirements of food law, establishing the European Food Safety Authority and laying down procedures in matters of food safety; Regulation (EC) No 853/2004 of the European Parliament and of the Council of 29 April 2004 on the hygiene of foodstuffs; and Regulation (EC) No 1831/2003 of the European Parliament and of the Council of 22 September 2003 laying down requirements for feed hygiene.

- A table giving an overview of all currently approved GM plant products subject to general surveillance
 - A profile for every approved GM plant product providing documentation on characteristics and safety, positive EFSA opinion(s) and Commission Decision(s) authorising the GM plant product in the EU
 - A contact point at CropLife Europe for information exchange on any of the GM plant products
- The website shall be regularly updated in order to further facilitate and ensure a transparent process for general surveillance and easy access to relevant information for operators.
- Contact the selected networks of operators annually reminding them of their agreement to report on any unanticipated adverse effects (or absence thereof).
- The selected **networks of operators** (European trade associations) shall:
 - Inform and remind their member organisations and companies on an annual basis:
 - to monitor for potential unanticipated adverse effects;
 - that, in the framework of their management or safety standards (ISO, HACCP, ...), procedures must be in place and implemented to limit losses and spillage of viable soybean and to routinely eradicate adventitious populations on their premises - any such adventitious populations, resisting routine eradication procedures, shall be treated as a potential adverse effect;
 - to inform and remind their own member companies of this requirement;
 - to report back any adverse effect reported to them to the European trade associations.
 - Report to the authorisation holders directly or via CropLife Europe:
 - at least annually, regardless of whether an adverse effect was observed or not;
 - immediately any adverse effects reported to them.

Consequently, the European trade associations COCERAL, UNISTOCK and FEDIOL shall notify CropLife Europe of the results of the general surveillance on an annual basis. CropLife Europe, shall forward this report to the respective authorisation holders for inclusion in their annual report to the European Commission, as described in Section 3.

The general surveillance information reported to and collected by the authorisation holder from the European trade associations or other sources shall be analysed for its relevance. Where information indicates the possibility of an unanticipated adverse effect, the authorisation holder shall immediately investigate to determine and confirm whether a significant correlation between the effect and GM soybean MON 87769 can be established. If the investigation establishes that GM soybean MON 87769 was present when the adverse effect was identified and confirms that GM soybean MON 87769 is the cause of the adverse effect, the authorisation holder shall immediately inform the European Commission, as described in Section 3.

3. Reporting the results of monitoring

In accordance with Regulation (EC) No 1829/2003, the authorisation holder is responsible to inform the European Commission of the results of the general surveillance.

If information that confirms an adverse effect of GM soybean MON 87769 and that alters the existing risk assessment becomes available, the authorisation holder shall immediately investigate and inform the European Commission. The authorisation holder, in collaboration with the European Commission and based on a scientific evaluation of the potential consequences of the observed adverse effect, shall define and implement management measures to protect human and animal health or the environment, as necessary. It is important that the remedial action is proportionate to the significance of the confirmed effect.

The authorisation holder shall submit an annual monitoring report including results of the general surveillance in accordance with the conditions of the authorisation. The report shall contain information on any unanticipated adverse effects that have arisen from handling and use of viable GM soybean MON 87769.

The report shall include a scientific evaluation of the confirmed adverse effect, a conclusion on the safety of GM soybean MON 87769 and, as appropriate, the measures that were taken to ensure the safety of human and animal health or the environment.

The report shall also clearly state which parts of the provided information are considered to be confidential, together with a verifiable justification for confidentiality in accordance with Article 30 of Regulation (EC) No 1829/2003. Confidential parts of such report shall be submitted in separate documents.

4. Review and adaptation

The PMEM plan and associated methodology shall be reviewed and updated or adapted as necessary.

Annex

Additional information on usual measures of operators to limit the exposure of the environment to GM soybean MON 87769 within the context of the General Surveillance for unanticipated adverse effects provided for in Section 2.6

A. Usual precautionary measures, which may vary depending on specific circumstances, to limit losses and spillage and to eradicate weeds and volunteers in the receiving environments

Routine operations	Details on the measures	Implemented by
Handling of GM crop commodities (grains and oilseeds) to prevent accidental spillage	Before starting the loading/unloading, the operator should make sure that: • the premises and installations are kept clean and well maintained at all times; • the handling equipment, storage facilities and cargoes are in proper conditions, sufficiently cleaned and fit for the designated use from a hygiene point of view at all times; • at places where leakages may occur, concrete floors, which are easier to clean, are installed, whenever possible and allowed; • the bucket grab closes tightly and is functioning efficiently; • the hopper has sufficient vertical height to receive the grab; • there are no holes in the loading chute; • the conveyor belts are not running too fast; • the dust aspiration is installed and working properly. Whilst loading/unloading, the operator should make sure: • not to overfill the grab, hopper or shunting vehicles; • not to open the grab too early; • keep the loading chute close to the surface of the receiving storage facility or cargo. In case of spillage, the operator should: • clean the spillage by means of sweeping or equivalent procedures; • store the sweeping collected in a closed big bag or container.	Operators involved in importation, storage, handling, internal transport ⁸ and crushing of GM soybean commodities

⁸ Transport within the receiving environment.

Routine operations	Details on the measures	Implemented by
Disposal of non-processable viable materials	The operator should sell to bio-gas companies or burn GM soybean viable materials no longer fit for food or feed processing, including the collected agricultural commodity volumes coming from accidental spillage.	Operators involved in importation, storage, handling, internal transport and crushing of GM soybean commodities
Eradication of weeds and volunteers	The operator should routinely eradicate/contain weeds and volunteers in the receiving environments. This can be done with most adequate mechanical and/or chemical measures or any other efficient means, at suitable frequencies to prevent volunteers from flowering. Maintaining short-mowed grass areas can be more effective and less costly than keeping fallow land orderly and clean.	Operators involved in importation, storage, handling, internal transport and crushing of GM soybean commodities

B. Measures to be taken by authorisation holders

Routine measures	Details on the measures	Implemented by
Literature searches	- annual literature searches in accordance with the EFSA 2019 Explanatory note on literature searching; - identification of relevant publications that might change the conclusions of the environmental risk assessment.	Authorisation holders